

Message Text

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ORIGIN OES-07

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FM SECSTATE WASHDC
TO AMEMBASSY VIENNA IMMEDIATE

C O N F I D E N T I A L STATE 204179

USIAEA

E.O. 11652: GDS

TAGS: TECH, PARM, MNUC, ENRG, PFOR

SUBJECT: INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION
(INFCE)

REF: A) VIENNA 7588 B) VIENNA 7709

1. DEPT APPRECIATES INFORMATION PROVIDED REFTEL A, PARA (1)
RE DG INTENTIONS. WE LOOK FORWARD TO EARLY INFORMAL INFOR-
MATION CONCERNING THOSE AREAS OF PROPOSED IAEA INVOLVEMENT
TO BE REFLECTED BY SECRETARIAT PAPER FOR PRESENTATION AT
SEPTEMBER 23 BOARD OF GOVERNORS MEETING.

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2. UNTIL SOME FURTHER DEFINITION OF IAEA INTENDED ROLE IN
INFCE IS WORKED OUT, DEPT CAN PROVIDE ONLY LIMITED JUDGMENT
REGARDING SPECIFIC FINANCIAL IMPLICATIONS FOR AGENCY.
HOWEVER, WE WOULD AGREE WITH THE DG'S VIEW REFTEL B, PARA
(3) INDICATING THAT COSTS FOR IAEA PARTICIPATION IN INFCE
SHOULD BE MET FROM VOLUNTARY CONTRIBUTIONS TO THE EXTENT NOT
AVAILABLE IN IAEA PROGRAM AND BUDGET FOR 1978.

3. BEGIN FYI--IN EVENT THAT IAEA INVOLVEMENT IS CONSIDERABLY LARGER THAN THAT OF OTHER PARTICIPATING INTERNATIONAL ORGANIZATIONS, IT IS POSSIBLE THAT ADDITIONAL VOLUNTARY CONTRIBUTIONS COULD BE PROVIDED FROM AMONG INFCE PARTICIPANTS.

THIS EVENTUALITY CAN ONLY BE CONSIDERED AFTER THE SCOPES OF WORK FOR THE INTERNATIONAL ORGANIZATIONS IN INFCE ARE CLEARLY ESTABLISHED AND AN OBJECTIVE ASSESSMENT OF REQUIRED RESOURCES CAN BE MADE. END FYI.

4. WITH REFERENCE TO REFTEL B, PARA (4) AND US CONSIDERATION OF A NINTH SUBJECT FOR EVALUATION, DEPT BELIEVES THIS IDEA TO BE POTENTIALLY COUNTERPRODUCTIVE TO THE OVERALL GOALS OF INFCE. YOU MAY WISH TO REMIND THE DG THAT THE OVERALL OBJECTIVE OF INFCE INCLUDES DEVELOPMENT OF METHODS TO MEET THE ENERGY NEEDS OF HETEROGENOUS GROUP OF NATIONS WHILE REDUCING THE RISKS OF NUCLEAR PROLIFERATION. IN THIS CONTEXT IT DOES NOT SEEM APPROPRIATE TO SINGLE OUT DEVELOPING COUNTRIES AND THEIR UNIQUE CONCERNS RELATING TO NUCLEAR ENERGY. IT IS OUR VIEW THAT ANY POLITICAL ADVANTAGE TO BE GAINED FROM ADDITION OF THIS NINTH CATEGORY WOULD BE SHORT LIVED AND SUPERFICIAL. U.S. IS AMENABLE, HOWEVER, TO ADDITION OF NINTH AREA ENTITLED "ENERGY REQUIREMENTS, NUCLEAR POWER FORECASTS, AND ASSOCIATED RESOURCE REQUIREMENTS". THIS AREA WOULD OFFER GLOBAL PERSPECTIVE TO THE
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OTHER EIGHT SECTIONS OF THE TERMS OF REFERENCE. WE VISUALIZE THIS AREA AS ONE IN WHICH MAJOR CONTRIBUTION CAN COME FROM INTERNATIONAL ORGANIZATIONS PARTICIPATING IN INFCE.

5. DEPT WISHES TO REITERATE ITS EXPECTATION THAT IAEA SHOULD PLAY A MAJOR ROLE IN INFCE. EACH ASPECT OF INFCE HAS AN IMPLICIT INTERNATIONAL SAFEGUARDS COMPONENT AND/OR A COMPONENT RELATED TO INTERNATIONAL INSTITUTIONS. IT IS OUR VIEW THAT JUDGMENTS CONCERNING EFFECTIVENESS OF SAFEGUARDS AND ASSESSMENT OF THE IMPROVEMENTS NEEDED TO THE IAEA SAFEGUARDS SYSTEM WILL BE AN IMPORTANT ELEMENT IN THE INFCE WORK PROGRAM, AND A LOGICAL COMPONENT OF NON-PROLIFERATION RISK APPRAISALS TO BE MADE IN THIS EVALUATION. CHRISTOPHER

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